UNITED STATES DISTRICT COURT FOR THE NORTHERN DISTRICT OF CALIFORNIA

IN RE: SOCIAL MEDIA ADOLESCENT ADDICTION/PERSONAL INJURY PRODUCTS LIABILITY LITIGATION MDL No. 3047

Case Nos.: 4:22-md-03047-YGR

(PHK)

4:23-cv-05448-YGR

This Document Relates To:

People of the State of California, et al. v. Meta Platforms, Inc., et al.

JOINT LETTER BRIEF ON META'S REQUEST FOR ORDER ON META'S FOURTH SET OF REQUESTS FOR PRODUCTION

Judge: Hon. Yvonne Gonzalez Rogers Magistrate Judge: Hon. Peter H. Kang

Dear Judge Kang:

Pursuant to the Court's Standing Order for Discovery in Civil Cases, the State AGs and Defendants Meta Platforms, Inc.; Instagram, LLC; Meta Payments, Inc.; and Meta Platforms Technologies, LLC (collectively, "Meta") respectfully submit this letter brief regarding Meta's Fourth Set of Requests for Production, Request No. 1.1

Pursuant to the Discovery Standing Order and Civil Local Rule 37-1, the Parties attest that they repeatedly met and conferred by video conference, email, and correspondence before filing this brief. Because all lead counsel were not located in the geographic region of the Northern District of California or otherwise located within 100 miles of each other, they met via videoconference for an H.2 conferral on April 15, 2025. Lead trial counsel have concluded that no agreement or negotiated resolution can be reached.²

¹ Exhibit A is an example of Meta's March 3, 2025 Fourth Set of Requests for Production to the State AGs. Request No. 1 requests the production of: "All Documents Relating to or reflecting any communication with the State Attorney General's Office regarding or Relating to Instagram Teen Accounts."

² South Carolina is not included in this briefing because it has reached an agreement with Meta to produce non-privileged documents responsive to Meta's Fourth Set of Requests for Production, Request No. 1, and is negotiating document custodians with Meta.

Dated: April 18, 2025 Respectfully submitted,

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Meta's Position: The States improperly seek to avoid reciprocal document discovery into an issue that Plaintiffs injected into this litigation months after the April 1, 2024 Relevant Time Period ended. Specifically, despite receiving from Meta seven-months' worth of document discovery into Instagram Teen Accounts (which Meta launched on September 17, 2024), all but one State AG is now refusing to produce seven-weeks' worth of documents to Meta reflecting the State AGs' own communications relating to Instagram Teen Accounts. The States' primary argument against discovery—a Court order setting limitations on additional document requests—ignores the fact that the same exceptions that Plaintiffs invoked to obtain Instagram Teen Accounts documents from Meta also apply here. These States should be compelled to produce reciprocal document discovery to Meta.

Background: On September 17, 2024, Meta announced the launch of Teen Accounts on Instagram. In October 2024, Plaintiffs served five document requests seeking Instagram Teen Accountsrelated documents from Meta. See Plaintiffs' Fifteenth Set of RFPs, Request Nos. 369-373. In response, Meta agreed to run ten search terms, over seven custodians, for approximately a sevenmonth time period, from April 2 to October 30, 2024. See Meta's R&Os to Plaintiffs' Fifteenth Set of RFPs. Between December 30, 2024 and January 31, 2025, Meta produced over 75,000 documents in response to Plaintiffs' new requests.

Shortly after substantially completing its production of Teen Accounts document discovery, on March 4, 2025, Meta served its own document request seeking more limited, but reciprocal, discovery from the Plaintiff States about Instagram Teen Accounts. Specifically, Meta sought production of "[a]ll Documents Relating to or reflecting any communication with the State Attorney General's Office regarding or Relating to Instagram Teen Accounts." See Exhibit A. Meta's request was limited to material from seven weeks, from September 17 to October 30, 2024. This period coincided with Teen Accounts' launch, and the end date of the Teen Accounts-related document discovery that Meta provided. On April 8, 2025, Meta proposed that the States run seven of the ten search terms that Meta used for Plaintiffs' Teen Accounts discovery request.

South Carolina agreed to run Meta's proposed search terms and produce responsive non-privileged documents, and is negotiating custodians with Meta. The other States, however, claim they have no obligation to respond to Meta's discovery request because this Court has limited the parties' service of additional document requests to two exceptions: (1) "materials that fall outside the Relevant Time Period;" and (2) "materials concerning new developments, facts, or issues that may come to light in discovery or otherwise." See ECF 1479 at 20 (DMO 13); ECF 1408 at 2 (Dec. 11, 2024 DMCS).

Argument: All States must produce documents in response to Meta's Instagram Teen Accounts discovery request. There can be no legitimate dispute over the discoverability of the requested documents; indeed, Plaintiffs introduced Teen Accounts into this case in October 2024, and Meta produced over 75,000 documents' worth of related discovery to the States already.

The States' efforts to avoid providing limited reciprocal discovery are meritless. The States argue that Meta's request is "untimely" because of this Court's limitations on additional document requests. ECF 1479 at 20 (DMO 13); ECF 1408 at 2 (Dec. 11, 2024 DMCS). But Meta's request fits both exceptions that allow for new requests: Meta's request only seeks documents that (1) fall

outside of the Relevant Time Period (which ended on April 1, 2024), and (2) "concern[] new developments, facts, or issues"—*e.g.*, Instagram Teen Accounts, which Plaintiffs introduced into this case after the Relevant Time Period ended. *Id.* Indeed, the Plaintiffs relied on these same exceptions to justify their own Instagram Teen Accounts document requests to Meta.

The States have not offered any cogent explanation of why Meta's request fails to meet either exception. *First*, the States never explain how Meta's request fails to qualify under the plain language of the exceptions. That is because the States cannot.

Second, the States argue that Meta's request is outside the "purpose" of the exceptions because Meta created the new development by launching Teen Accounts. But not only are this Court's exceptions agnostic about who created the new development, the "new development" triggering Meta's requests is Plaintiffs' own creation—Plaintiffs' decision to introduce Instagram Teen Accounts into this case. Meta would have no reason to seek Teen Accounts-related discovery absent Plaintiffs' request for discovery on this same topic.

Third, the State AGs incorrectly claim that they lack relevant "new information" about Teen Accounts. For example, on the day of Teen Accounts' launch, the NY AG and Governor issued a joint statement that "the changes announced today by Instagram are proof that New York's nation-leading laws are already making a powerful impact to protect kids online." The CT AG similarly stated that "Meta is doing the very least it can do to look like it is doing something." The internal communications that led to these statements, any follow-up communications (including with members of the public), and any discussions in other AGs' offices about whether to make similar statements, is not information that Meta can obtain absent discovery. And such information is undoubtedly germane to Meta's defenses as long as the States keep Teen Accounts in this case; for instance, such information could shed light on whether, how, and to what extent Teen Accounts addresses any Plaintiff States' at-issue concerns about Meta.

The States assert that "[t]hese statements have limited relevance to the claims." Meta disagrees to the extent the State intend to keep Teen Accounts in this case. But in any event, Meta's proposed search is narrow and targeted: seven Teen Accounts-focused search terms, to be run for a seven-week period that begins with Teen Accounts' launch, across a set of to-be-negotiated custodians from AG offices (and not any other state agency). The States should not be permitted to obtain over 75,000 Teen Accounts-related documents from Meta, while avoiding making any effort to provide Teen Accounts-related document discovery from their own files.

Fourth, the States argue that Plaintiffs' Teen Accounts discovery requests are materially distinguishable because they were served in October 2024, and Meta served its request in early March 2025. But the States do not dispute the fact that Meta served and sought compliance with

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³ New York State Attorney General, *Statement from Attorney General James and Governor Hochul on Instagram Announcement* (Sep. 17, 2024), https://ag.ny.gov/press-release/2024/statement-attorney-general-james-and-governor-hochul-instagram-announcement.

⁴ Connecticut Office of Attorney General, *Attorney General Tong Statement Regarding Instagram Teen Accounts* (Sep. 17, 2024), https://portal.ct.gov/ag/press-releases/2024-press-releases/attorney-general-tong-statement-regarding-instagram-teen-accounts.

its request within the fact discovery period. That alone should resolve any timeliness arguments in Meta's favor. Indeed, while the States fault Meta for not serving its request earlier, the States cannot identify any discovery deadline that Meta violated with the timing of its request.

Finally, the States claim that responsive documents are "likely" to be privileged, and any search for them would be disproportionate to the needs of the case. These concerns can be addressed in search parameter negotiations, including the selection of appropriate search terms and custodians for the seven-week period of document discovery that Meta has requested. But the States' blanket privilege concerns are no reason to excuse the States from engaging with Meta's request for reciprocal Teen Accounts discovery in a case where the States are seeking hundreds of millions if not billions—of dollars from Meta.

The States cannot use this Court's orders as both a sword and a shield. The States have obtained document discovery into Instagram Teen Accounts based on the same exceptions that they now seek to disclaim to avoid providing Instagram Teen Accounts discovery. All States must be required to produce documents responsive to Meta's Fourth Set of Document Requests.

Plaintiffs' Position: On March 4, 2025, Meta served an untimely Request for Production ("RFP") on the State AGs requesting the State AGs' communications from September and October 2024 about a feature that Meta launched in September 2024. Meta served this RFP roughly three months after the Court entered a December 20, 2024 Order limiting Meta's service of additional discovery requests on the State AGs and roughly six months after it launched the subject feature. Thus, Meta had ample opportunity to serve this RFP (which is of limited, if any, relevance to the claims or defenses in this case) in a timely fashion and in compliance with this Court's December 20 Order. The Plaintiffs respectfully request this Court to enforce its December 20 order and bar Meta from seeking documents in response to this untimely RFP.

District courts have broad discretion to limit discovery to prevent its abuse. See Fed. R. Civ. P. 26(b)(2) (instructing that courts must limit discovery where the party seeking the discovery "has had ample opportunity to obtain the information by discovery in the action" or where the proposed discovery is "unreasonably cumulative or duplicative."). Additionally, under Rule 26(b)(1), discovery must be "proportional to the needs of the case." Indeed, the Court may protect a party from undue burden or expense. Fed. R. Civ. P. 26(c)(1). The proportionality requirement was added "to guard against redundant or disproportionate discovery by giving the court authority to reduce the amount of discovery that may be directed to matters that are otherwise proper subjects of inquiry. The [proportionality requirement] is intended to encourage judges to be more aggressive in identifying and discouraging discovery overuse." Fed. R. Civ. P. 26 advisory committee's note to 2015 amendment. Accordingly, the Court holds broad discretion to manage discovery. U.S. Fidelity & Guar. Co. v. Lee Inv. LLC, 641 F.3d 1126, 1136 n.10 (9th Cir. 2011).

On December 20, 2024, this Court ordered Meta's commitment not to serve additional RFPs on the State AGs, with two limited exceptions: (1) RFPs "for materials that fall outside the Relevant Time Period" and (2) RFPs "to obtain materials concerning new developments, facts, or issues that

⁵ South Carolina is omitted from this dispute as having separately conferred with Meta to conduct a search for responsive documents.

may come to light in discovery or otherwise." Dec. 11, 2024 DMCS at 2. See ECF 1479 at 20 ("DMO 13"); ECF 1408 at 2 ("Dec. 11, 2024 DMCS"). The State AGs agreed to, and this Court ordered, the same limitations on the State AGs' service of additional RFPs on Meta. See ECF 969 at 3-4 ("DMO 7"). The parties entered into these agreements to put reasonable limits on further written discovery unless there was some new development or information learned through discovery or otherwise that necessitated additional demands. The purpose of these exceptions is to preserve the parties' rights to seek additional discovery based on newly obtained information relevant to the claims and defenses of the case, about which the parties would not have previously known. Meta could have issued the RFP prior to entry of the December 20 Order. See ECF 1290 at 2. It did not.

Page 14 of 15

Despite the Court's December 20 Order, Meta served its Fourth set of Requests for Production on March 4, 2025, seeking all communications with State AGs from September 17, 2024 to October 30, 2024 related to Instagram Teen Accounts--a feature that Meta launched on September 17, 2024.

Meta's RFP seeks information that is not within the purpose of the December 20 Order's exceptions to further written discovery. Meta's request does not concern a new development. Rather, the RFP arises from Meta's own initiation of a feature it created six months before the issuance of the RFP. Meta was aware it was developing this feature, and Meta notified the State AGs of this feature in September 2024. Plaintiffs did not create, nor did they introduce, IG Teen Accounts. Further, the State AGs would not have new information about Instagram Teen Accounts. Instead, any communications with State AG offices after Meta developed this feature would likely only be in reaction to the feature or focused on law enforcement efforts—neither of which have any bearing on the claims or defenses in this case. Meta's requests are not reciprocal, as Meta claims, when Meta created the very feature that it is now seeking reactionary discovery on. Indeed, Meta admits it would not have sought these communications if not for Plaintiffs' requests from October. Meta issued its RFP nearly five months after the Plaintiffs issued their October requests on IG Teen Accounts, and six months after the launch of IG Teen Accounts. Meta does not, and cannot, identify any new development that remained as of March 2025, when Meta served its request.

Even if Meta's request was within the purpose of the exceptions (which it is not), its request was still untimely. Nearly three months after Meta created IG Teen Accounts, Meta entered an agreement not to serve further written discovery in December. Then, inexplicably, Meta waited to serve its discovery request to the State AGs until nearly six months after the launch of the feature, and thirty-one days before the close of written discovery. Under Meta's approach, it would be permissible to issue RFPs regarding any subject at any time without limitation, as long as the matter occurred outside of the Relevant Time Period. This approach is unreasonable and unworkable.

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⁶ Plaintiffs did serve discovery demands related to IG Teen Accounts on Oct. 4, 2024, shortly after receiving notice of the feature. However, Plaintiffs demands regarding documents about the feature, how it works, and its implementation, are probative of the claims, and different than Meta's demands for communications with State AGs in response to this feature.

Furthermore, Meta has not articulated to the State AGs what non-privileged information would be obtained from these requests that is relevant to any claim or defense in this matter and proportional to the needs of this case, nor can the State AGs think of any. When asked what types of responsive, non-privileged communications Meta seeks through this RFP, Meta offered that two State AGs have released public statements about the launch of Instagram Teen Accounts.⁷ These statements have limited relevance to the claims. For example, the NY AG statement only notes that Instagram launched changes to its platform for underage users, and then focuses on legislation directed at protecting children online. Likewise, the CT AG statement references perceived shortcomings of IG Teen Accounts, but does not provide any new or substantive information other than a reaction to the feature. These public statements and others like them, to the extent they exist, are readily available to Meta through public sources. Meta also intimated that more communications with State AG Offices could exist surrounding the launch of the feature, but did not provide examples or explain their potential relevance to the claims or defenses in this case. Any internal communications from State AGs' offices are likely to be focused on law enforcement efforts, which have no bearing on the subject matter of this litigation—Meta's wrongful and deceptive acts related to teen mental health and safety.

The State AGs ask the Court to enforce Meta's agreement not to serve further RFPs because Meta's request is inexplicably delayed, not within the purpose of the exceptions, and targeted at irrelevant and/or privileged materials and thus not proportional to the needs of this case.

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⁷ Both the New York Attorney General and Connecticut Attorney General provided a statement on Sep. 17, 2024 related to IG Teen Accounts. *See* New York State Attorney General, *Statement from Attorney General James and Governor Hochul on Instagram Announcement* (Sep. 17, 2024), https://ag.ny.gov/press-release/2024/statement-attorney-general-james-and-governor-hochul-instagram-announcement; Connecticut Office of Attorney General, *Attorney General Tong Statement Regarding Instagram Teen Accounts* (Sep. 17, 2024), https://portal.ct.gov/ag/press-releases/2024-press-releases/attorney-general-tong-statement-regarding-instagram-teen-accounts.